

A meeting of the **LICENSING AND PROTECTION SUB-COMMITTEE** will be held in **MEETING ROOM 0.1A, GROUND FLOOR, PATHFINDER HOUSE, ST MARY'S STREET, HUNTINGDON PE29 3TN** on **WEDNESDAY, 11 JULY 2018** at **10:00 AM** and you are requested to attend for the transaction of the following business:-

**Contact  
(01480)**

**1. ELECTION OF CHAIRMAN**

In the absence of the Chairman of the Licensing and Protection Committee to elect a Chairman for the meeting.

**2. MINUTES** (Pages 5 - 8)

To approve as a correct the Minutes of the meeting held on 27th June 2018.

**Democratic Services  
388169**

**3. MEMBERS INTERESTS**

To receive from Members, declarations as to disclosable, pecuniary or non pecuniary interests in relation to any Agenda item. See Notes below.

**4. EXCLUSION OF PRESS AND PUBLIC**

To resolve –

that the press and public be excluded from the meeting because the business to be transacted contains exempt information relating to individuals and is subject to an obligation of confidentiality.

**5. LICENSING AND PROTECTION SUB-COMMITTEE PROCEDURE**  
(Pages 9 - 10)

**6. CONVICTIONS GUIDANCE** (Pages 11 - 12)

**7. COMPLAINT ABOUT A HACKNEY CARRIAGE / PRIVATE HIRE DRIVER LICENCE HOLDER** (Pages 13 - 36)

To consider a report by the Head of Community.

**S Foster  
387075**

**8. NEW APPLICATION FOR A HACKNEY CARRIAGE AND PRIVATE HIRE LICENCE** (Pages 37 - 50)

To consider a report by the Head of Community.

**S Foster  
387075**

**9. NEW APPLICATION FOR A HACKNEY CARRIAGE AND PRIVATE HIRE LICENCE** (Pages 51 - 64)

To consider a report by the Head of Community.

S Foster  
387075

**10. NEW APPLICATION FOR A HACKNEY CARRIAGE AND PRIVATE HIRE LICENCE** (Pages 65 - 76)

To consider a report by the Head of Community.

S Foster  
387075

Dated this 3 day of July 2018



Head of Paid Service

**Notes**

**1. Disclosable Pecuniary Interests**

- (1) *Members are required to declare any disclosable pecuniary interests and unless you have obtained dispensation, cannot discuss or vote on the matter at the meeting and must also leave the room whilst the matter is being debated or voted on.*
- (2) *A Member has a disclosable pecuniary interest if it -*
  - (a) *relates to you, or*
  - (b) *is an interest of -*
    - (i) *your spouse or civil partner; or*
    - (ii) *a person with whom you are living as husband and wife; or*
    - (iii) *a person with whom you are living as if you were civil partners*

*and you are aware that the other person has the interest.*
- (3) *Disclosable pecuniary interests includes -*
  - (a) *any employment or profession carried out for profit or gain;*
  - (b) *any financial benefit received by the Member in respect of expenses incurred carrying out his or her duties as a Member (except from the Council);*
  - (c) *any current contracts with the Council;*
  - (d) *any beneficial interest in land/property within the Council's area;*
  - (e) *any licence for a month or longer to occupy land in the Council's area;*
  - (f) *any tenancy where the Council is landlord and the Member (or person in (2)(b) above) has a beneficial interest; or*
  - (g) *a beneficial interest (above the specified level) in the shares of any body which has a place of business or land in the Council's area.*

**Non-Statutory Disclosable Interests**

- (4) *If a Member has a non-statutory disclosable interest then you are required to declare that interest, but may remain to discuss and vote providing you do not breach the overall Nolan principles.*
- (5) *A Member has a non-statutory disclosable interest where -*
  - (a) *a decision in relation to the business being considered might reasonably be regarded as affecting the well-being or financial standing of you or a member of your family or a person with whom you have a close association to a greater extent than it would affect the majority of the council tax payers, rate payers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the authority's administrative area, or*

(b) it relates to or is likely to affect a disclosable pecuniary interest, but in respect of a member of your family (other than specified in (2)(b) above) or a person with whom you have a close association, or  
(c) it relates to or is likely to affect any body –

- (i) exercising functions of a public nature; or
- (ii) directed to charitable purposes; or
- (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a Member or in a position of control or management.

and that interest is not a disclosable pecuniary interest.

## **2. Filming, Photography and Recording at Council Meetings**

The District Council supports the principles of openness and transparency in its decision making and permits filming, recording and the taking of photographs at its meetings that are open to the public. It also welcomes the use of social networking and micro-blogging websites (such as Twitter and Facebook) to communicate with people about what is happening at meetings. Arrangements for these activities should operate in accordance with guidelines agreed by the Council and available via the following link [filming, photography and recording at council meetings.pdf](#) or on request from the Democratic Services Team. The Council understands that some members of the public attending its meetings may not wish to be filmed. The Chairman of the meeting will facilitate this preference by ensuring that any such request not to be recorded is respected.

**Please contact Mrs Claire Bulman, Democratic Services, Tel: 01480 388234 / email: Claire.Bulman@huntingdonshire.gov.uk if you have a general query on any Agenda Item, wish to tender your apologies for absence from the meeting, or would like information on any decision taken by the Committee/Panel.**

**Specific enquiries with regard to items on the Agenda should be directed towards the Contact Officer.**

**Members of the public are welcome to attend this meeting as observers except during consideration of confidential or exempt items of business.**

Agenda and enclosures can be viewed on the District Council's website – [www.huntingdonshire.gov.uk](http://www.huntingdonshire.gov.uk) (under Councils and Democracy).

If you would like a translation of Agenda/Minutes/Reports or would like a large text version or an audio version please contact the Elections & Democratic Services Manager and we will try to accommodate your needs.

### **Emergency Procedure**

*In the event of the fire alarm being sounded and on the instruction of the Meeting Administrator, all attendees are requested to vacate the building via the closest emergency exit.*

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## HUNTINGDONSHIRE DISTRICT COUNCIL

MINUTES of the meeting of the LICENSING AND PROTECTION SUB-COMMITTEE held in MR0.1A, GROUND FLOOR, PATHFINDER HOUSE, ST MARY'S STREET, HUNTINGDON PE29 3TN on Wednesday, 27 June 2018.

PRESENT: Councillor S J Criswell – Chairman.

Councillors J R Clarke, Mrs A Dickinson and Mrs S A Giles.

### 1. MINUTES

The Minutes of the meeting of the Sub-Committee held on 25th April 2018 were approved as a correct record and signed by the Chairman.

### 2. MEMBERS INTERESTS

No declarations were received.

### 3. EXCLUSION OF PRESS AND PUBLIC

RESOLVED

that the press and public be excluded from the meeting because the business to be transacted contains exempt information relating to individuals and is subject to an obligation of confidentiality.

### 4. LICENSING AND PROTECTION SUB-COMMITTEE PROCEDURE

The Licensing and Protection Sub-Committee's Procedure was received and noted.

### 5. CONVICTIONS GUIDANCE

The Council's Guidelines relating to the relevance and treatment of convictions was received and noted.

### 6. RENEWAL APPLICATION FOR A HACKNEY CARRIAGE AND PRIVATE HIRE LICENCE

*(The applicant was accompanied by his son Mr RH who wished to offer his support and also provided assisted with translation as required).*

With the assistance of a report by the Head of Community (a copy of which is appended in the annex to the Minute Book), the Sub-Committee considered a renewal application for a Hackney Carriage and Private Hire Licence from Mr GH who had motoring convictions which he had failed to declare year on year or disclose to the Council within seven days of conviction. Mr GH had previously had two driver licences revoked by other licensing authorities and had been refused a licence by Huntingdonshire District Council in 2012.

The Sub-Committee were informed that the applicant also holds a Private Hire Operating Licence with the Authority. He had also failed to declare any of the convictions on his initial application or any subsequent renewals or disclose to the Council within seven days of conviction.

A copy of the applicant's check undertaken by the Driver and Vehicle Licensing Agency (DVLA) was provided to the Sub-Committee and Members were advised of the options available to them in both cases.

Mr GH was then permitted to address the Sub-Committee and in doing so sought to explain why he had failed to declare his previous motoring convictions together with the reasons he needed to continue to hold his licence. Following a number of detailed questions from the Sub-Committee and the licensing officer he then left the meeting to enable Members to make their determination.

The Sub-Committee gave careful consideration to the application, the information within the committee report, the contents of the DVLA check together with the submission made by the applicant and on his behalf. The Sub-Committee also took into account the District Council's guidelines relating to the relevance and treatment of convictions, the District Councils Schedule of Conditions of licence, the legislative and policy provisions and advice from the District Council's Legal representative.

Whereupon in respect of the application for renewal of the applicant's Hackney Carriage and Private Hire driver's licence, it was

**RESOLVED**

that the application for renewal be refused because Mr GH has consistently failed to comply with his obligations as a licence holder. Such a failure shows a pattern of behaviour that demonstrates to the District Council that he is not a fit and proper person to hold a licence.

Furthermore in respect of the applicant's existing Private Hire Operator's Licence, it was

**RESOLVED**

that the licence be revoked because Mr GH has consistently failed to comply with his obligations as an operator. Such a failure shows a pattern of behaviour that demonstrates to the District Council that he is not a fit and proper person to hold a licence.

Mr GH was advised of his right of appeal to the Magistrates Court in both cases within 21 days.

## **7. RENEWAL APPLICATION FOR A HACKNEY CARRIAGE AND PRIVATE HIRE LICENCE**

With the assistance of a report by the Head of Community (a copy of which is appended in the annex to the Minute Book) the Sub Committee considered a renewal application for a Hackney Carriage and Private Hire Licence from Mr NM who has an undeclared

motoring convictions. Mr NM had appeared before members of the Sub-Committee on a previous occasion for failing to declare the same conviction.

A copy of the applicant's check undertaken by the Driver and Vehicle Licensing Agency (DVLA) was provided to the Sub-Committee and Members were advised of the options available to them in respect of the renewal application.

Mr NM was then permitted to address the Sub-Committee and in doing so outlined the reasons as to why he had failed to declare his previous offence. Following a number of questions from the Sub-Committee he then left the meeting to enable Members to make their determination.

The Sub Committee gave careful consideration to the application, the information with the committee report, the contents of the DVLA check together with the submission made by the applicant. The Sub-Committee also took into account the District Council's guidelines relating to the relevance and treatment of convictions, the District Council's Schedule of Conditions of licence and the legislative and policy provisions and advice from the District Council's legal representative. Whereupon and having accepted the applicant's explanations it was

RESOLVED

that the renewal application for a Hackney Carriage and Private Hire Drivers Licence be granted.

## **8. RENEWAL APPLICATION FOR A HACKNEY CARRIAGE AND PRIVATE HIRE LICENCE**

With the assistance of a report by the Head of Community (a copy of which is appended in the annex to the Minute Book) the Sub Committee considered a renewal application for a Hackney Carriage and Private Hire Licence from Mr AY who has undeclared motoring convictions. He had failed to declare any convictions on his applications for renewal in 2016, 2017 and 2018 and had also failed to notify the Authority of these convictions within the required 7 days.

A copy of the applicant's check undertaken by the Driver and Vehicle Licensing Agency (DVLA) was provided to the Sub-Committee and Members were advised of the options available to them in respect of the renewal application.

Mr AY was then permitted to address the Sub-Committee and in doing so sought to explain the reasons for failing to declare his previous offences. Following a number of questions from the Sub-Committee he then left the meeting to enable Members to make their determination.

The Sub Committee gave careful consideration to the application, the information with the committee report, the contents of the DVLA check together with the submission made by the applicant. The Sub-Committee also took into account the District Council's guidelines relating to the relevance and treatment of convictions, the District Council's Schedule of Conditions of licence and the legislative and policy provisions and advice from the District Council's legal

representative. Whereupon, it was

RESOLVED

that the licence be refused because the applicant has consistently failed to comply with his obligations as a licence holder. Such failures show a pattern of behaviour that demonstrates to the Authority that he is not a fit and proper person.

Mr AY was advised of his right of appeal to the Magistrates Court within 21 days.

**9. CONSIDERATION OF COMPLAINT : FITNESS TO CONTINUE TO HOLD A HACKNEY CARRIAGE AND PRIVATE HIRE LICENCE**

*(The Licence Holder was accompanied by Mr NR who provided assistance with translation as required).*

Consideration was given to a report by the Head of Community (a copy of which is appended in the Annex to the Minute Book) containing details of the case of Mr ZI. Mr ZI was an existing Hackney Carriage and Private Hire Driver who was the subject of a complaint to the Authority by a member of the public.

Following the presentation of the report by the Licensing Officer, Mr ZI was given the opportunity to address the Sub-Committee. In doing so he provided his account of the alleged incident and then responded to questions from members of the sub-committee / licensing officer concerning the complaint and his responses to it. The complainant was not in attendance as he was unwilling to attend.

Mr ZI then left the meeting to enable the Sub-Committee to make their determination.

The Sub-Committee gave careful consideration to the complaint and the information within the Sub-Committee report together with the verbal submissions made Mr ZI and on his behalf. The Sub-Committee also took into account the District Council's Schedule of Conditions of licence and the legislative and policy provisions. Whereupon and in the interests of protecting other road users, it was

RESOLVED

that Mr ZI be issued with a written warning emphasising the need to be mindful of all other road users in all situations.

Mr ZI was advised of his right of appeal to the Magistrates Court within 21 days.

Chairman



## HUNTINGDONSHIRE DISTRICT COUNCIL

### LICENSING AND PROTECTION SUB COMMITTEE PROCEDURE

#### 1. Introduction

- 1.1 The following proceedings apply to the Licensing Sub-Committees established by the Licensing and Protection Committee of Huntingdonshire District Council acting as the Licensing Authority.

#### 2. Membership

- 2.1 Each Licensing Sub Committee shall comprise four members appointed from the Licensing and Protection Committee. In the event of the Chairman of the Licensing and Protection Committee not being present at a meeting, the Sub-Committee shall elect a chairman from among its members for the purpose of that meeting.
- 2.2 The quorum for meetings of a sub-committee shall be three members but a sub- committee shall make every endeavour to ensure that each meeting is conducted when four members are present.
- 2.3 Members shall endeavour to be present throughout an individual meeting of a sub-group. If a member of a sub-committee is required to leave a meeting temporarily, the Chairman shall adjourn the hearing for the duration of the period whilst that member is unavailable. Any member who is absent from a meeting for any reason whilst that meeting is taking place shall be precluded from commencing or continuing to take part in the matter under debate upon his arrival/return and from voting upon the matter at the conclusion of that item of business.
- 2.4 Where the Sub-Committee undertakes a site visit prior to a meeting, a member shall be precluded from taking part in the meeting if he has not attended that site visit.
- 2.5 A member will not take part in a meeting at which a matter is being discussed which relates to an application where either the applicant is resident in or the premises is situated in the ward which he represents.

#### 3. Notice of Meetings

- 3.1 Upon the date of a meeting of a sub-committee being arranged, notice shall be given to the parties to the meeting.
- 3.2 The notice of the meeting shall be followed by a copy of the meeting agenda 5 working days prior to the meeting.

#### 4. The Meeting

- 4.1 The Sub-Committee may exclude the public from all or part of a hearing where it considers that the public interest in so doing outweighs the public interest in the hearing or that part of the hearing taking place in public. The Sub-Committee will normally resolve to exclude the public from that part of the hearing during which the Sub-Committee determines the matter which is the subject of the hearing.

- 4.2 Subject to the above, a party may attend the hearing and may be assisted or represented by any person whether or not that person is legally qualified
- 4.3 At the commencement of the meeting, the Chairman shall introduce the members of the Sub-Committee and any officers in attendance to support the Sub-Committee and shall ask the parties and any persons accompanying them to state their names and addresses or who they represent. The Chairman shall explain to the parties present that the hearing is subject to this procedure, copies of which will have been distributed to the parties with the notice of the hearing, and shall enquire of the persons present whether there are any questions of clarity or explanation about its contents.
- 4.4 The Licensing Officer will present the application. The Chairman will then invite the applicant or his representative to address the Sub-Committee on his application, to respond to any point(s) upon which notice has been given that clarification is required by the licensing authority and to call any person(s) to whom permission has been granted to appear in support of his application.
- 4.5 The applicant or his representative or any person called on his behalf may then be asked any questions upon their presentation by any member of the Sub-Committee or by an officer of the Council.
- 4.6 The party or his representative or any of his witnesses may be asked any questions upon their presentation by any member of the Sub-Committee or by the applicant or his representative or any of the other parties present at the hearing or their representatives.
- 4.7 After the applicant or his representative has addressed the Sub-Committee and after comments and questions have been invited, the applicant or his representative will be invited by the Chairman to leave the meeting and await the decision of the Sub-Committee. An officer from legal services will remain with the Sub-Committee to provide legal advice only.

## **5. Determination of Applications**

- 5.1 At the conclusion of the meeting, the Sub-Committee will determine the application and will endeavour to do so as soon as practicable after the meeting has concluded.
- 5.2 The Licensing Authority will notify the applicant and parties of its decision forthwith upon the making of the decision.

## HUNTINGDONSHIRE DISTRICT COUNCIL

### DECLARATION OF RELEVANT CONVICTIONS

1. When submitting an application for a licence to drive a hackney carriage and/or private hire vehicle you are requested to declare any convictions, both criminal (including any official cautions or warnings issued by the Police or any other Regulatory Body) and motoring, together with details of any fixed penalty tickets for moving road offences. The information you give will be treated in confidence and will only be used when considering your application.
2. The Rehabilitation of Offenders Act 1974 (Exceptions) Order 1075 was amended by the Rehabilitation of Offenders Act 1974 (Exceptions) (Amendment) Order 2002 (SE2002/441). The effect of this order has been to add 'taxi drivers' (hackney carriage and private hire drivers) to the list of 'excepted occupations'. This means that **you must disclose ALL previous convictions for ANY offences** rather than just those which are not 'spent' under the terms of the Rehabilitation of Offenders Act 1974 (as amended by the Legal Aid, Sentencing and Punishment of Offenders Act 2012).
3. You should be aware that the District Council is empowered in law to check with the Disclosure and Barring Service (DBS) for the existence and content of any criminal record held in the name of an applicant. Information received from the DBS will be kept in strict confidence while the licensing process takes its course and will be retained for no longer than is necessary.
4. The disclosure of a criminal record or other information will not stop you from gaining a licence unless the District Council's Licensing & Protection Panel considers that the conviction(s) renders you not a "fit and proper person" under the Licensing legislation. In making this decision the District Council will refer to its guidelines relating to the relevance and treatment of convictions and consider the nature of the offence, how long ago the offence took place and what age you were when it was committed and any other factors which may be relevant. Should you be refused a driver's licence on the grounds that you are not a fit and proper person to hold such a licence you will have a right of appeal to a Magistrates' Court.
5. If you would like to discuss this matter please telephone the Licensing Manager on (01480) 387075, in confidence, for advice.

**Under normal circumstances convictions would normally become spent after the following rehabilitation periods, however please see 2. above:**

**Sentence:**

Custodial\* over 30 and up to 48 months:

Custodial\* over 6 months and up to 30 months:

Custodial\* of 6 months or less

Fine

Compensation order

Community or Youth Rehabilitation Order \*\*

A relevant order\*\*\*

Absolute discharge or other sentence not otherwise covered in this table:

**Spent after:**

7 years from completion of sentence

4 years from completion of sentence

2 years from completion of sentence

1 year from date of conviction

date payment made in full  
1 year from day provided for by or under order as last day order is to have effect. Where no provision is made, 2 years from date of conviction.

last day on which order is to have effect

Nil

Removal from Her Majesty's service\*\*\*\*

1 year from date of conviction

A sentence of service detention

1 year from completion of sentence

- NOTE:**
- (i) A custodial sentence of more than 4 years can never become spent.
  - (ii) If you were under 18 years of age at date of conviction, the period shown in the right-hand column is halved.

*\*A custodial sentence* means a sentence of: (a) imprisonment, (b) detention in a young offenders institution, (c) Borstal training, (d) youth custody, (e) corrective training, (f) detention under s91 of the Powers of Criminal Courts (Sentencing) Act 2000 or s209 of the Armed Forces Act 2006, (g) a detention & training order under S100 of the Powers of Criminal Courts (Sentencing) Act 2000 or an order under s211 of the Armed Forces Act 2006, (h) any sentence of a kind superseded by a sentence mentioned in (f) or (g).

*\*\*A community or youth rehabilitation order* means: (a) a community order under s177 of the Criminal Justice Act 2003 (b) a service community order or overseas community order under the Armed Forces Act 2006 (c) a youth rehabilitation order under Part 1 of the Criminal Justice and Immigration Act 2008, or (d) any order of a kind superseded by an order mentioned in (a) (b) or (c)

*\*\*\* a relevant order* means: (a) a conditional discharge (b) a bind over to keep the peace or be of good behaviour (c) an order under s1(2A) of the Street Offences Act 1959 (d) a hospital order under Part 3 of the Mental Health Act 1983 (e) a referral order (f) an earlier statutory order or (g) any order imposing a disqualification, disability, prohibition or other penalty not otherwise dealt with.

*\*\*\*\* removal from Her Majesty's service* means: a sentence of dismissal with disgrace from Her Majesty's service, a sentence of dismissal from Her Majesty's service or a sentence of cashiering or discharge with ignominy

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# Agenda Item 9

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